

FLAGSTAFF ACADEMY
BASIC FINANCIAL STATEMENTS
June 30, 2019

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JOHN CUTLER & ASSOCIATES

Board of Directors
Flagstaff Academy
Longmont, Colorado

INDEPENDENT AUDITORS' REPORT

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Flagstaff Academy, component unit of the St. Vrain Valley School District, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the basic financial statements of the Academy, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Flagstaff Academy as of June 30, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information, schedule of the school's proportionate share, and schedule of the school's contributions on pages 44-48 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

John Luthr & Associates, LLC

October 28, 2019

Flagstaff Academy Management's Discussion and Analysis

As management of Flagstaff Academy (FSA or the School), we offer readers of Flagstaff Academy's financial statements our narrative overview and analysis of the financial activities of the School for the fiscal year ended June 30, 2019.

Financial Highlights

The year ended June 30, 2019 is the fourteenth year of operations for FSA. As of June 30, 2019, net position increased by \$392,534 to \$(17,808,987). This negative balance is the result of the implementation of regulations under the Governmental Accounting Standards Board Statement (GASB) Numbers 68 and 75. Further information about GASB 68 and 75 is provided in Notes 7 and 8 of the financial statements.

The operations of the School are funded primarily by tax revenue received under the Colorado School Finance Act in Per Pupil Revenue. Such revenue for the year was \$6,602,394. At the close of the fiscal year, Flagstaff Academy's governmental fund reported an ending fund balance of \$3,815,739, an increase of \$109,619 from prior year. This increase is the result of closely monitoring spending throughout the year.

Overview of Financial Statements

This discussion and analysis are intended to serve as an introduction to the School's basic financial statements. The School's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the School's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all the School's assets, liabilities, and deferred inflows and outflows, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the School is improving or deteriorating.

The statement of activities presents information showing how the School's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected grant expenses and earned but unpaid salary and benefits).

The government-wide statement of activities distinguishes functions/programs of the School supported primarily by Per Pupil Revenue or other revenues passed through from the authorizer (St. Vrain Valley School District). The governmental activities of the School include instruction and supporting services.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The School, like other governmental units or schools, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The School has one governmental fund. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the School's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the School's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The School adopts annually appropriated budgets for any governmental funds. A budgetary comparison schedule for the governmental fund has been provided herein.

Proprietary Funds. The School also maintains a proprietary fund to record the activity of the Flagstaff Building Corporation (the Building Corporation). The Building Corporation was formed to assist in the financing and construction of the School's facilities.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. This information is provided in pages 9-43.

Government-Wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of the School's financial position. In the case of Flagstaff Academy, liabilities exceeded assets resulting in a net position of \$(17,808,987) in FY 2018-2019. Again, this is directly related to the Pension Plan and the Defined Benefit Other Post Employment Benefit (OPEB) liabilities reporting requirements under GASB 68 and 75. Of the School's total net position, \$(2,540,948) is invested in capital assets and \$284,487 is restricted to comply with Article X, Section 20 of the Colorado Constitution, known as the TABOR Amendment. Accordingly, these funds are not available to satisfy the school's general operating expenses.

**Flagstaff Academy's Net Position
Governmental Activities**

	June 30, 2019	June 30, 2018
ASSETS		
Cash and Investments	\$ 4,394,777	\$ 4,205,404
Restricted Cash and Investments	1,340,656	1,279,822
Accounts Receivable	5,392	19,869
Prepaid Expenses	6,337	64,998
Capital Assets, Not Depreciated	-	896,370
Capital Assets, Net of Accum Depreciation	9,668,738	9,202,415
Total Assets	15,415,900	15,668,878
 DEFERRED OUTFLOWS OF RESOURCES		
Cost of Refunding	1,346,661	1,396,537
Related to Pensions	4,836,365	9,066,909
Related to OPEB	64,701	40,613
Total Deferred Outflows of Resources	6,247,727	10,504,059
 LIABILITIES		
Accounts Payable	181,069	151,486
Due to the District	12,894	14,158
Interest Payable	223,245	223,245
Accrued Salaries & Benefits	379,464	362,007
Unearned Revenues	49,340	56,500
Noncurrent Liabilities		
Net Pension Liability	13,837,483	27,957,700
Net OPEB Liability	691,103	638,435
Due in One Year	250,000	240,000
Due in More than One Year	13,300,342	13,577,021
Total Liabilities	28,924,940	43,220,552
 DEFERRED INFLOWS OF RESOURCES		
Related to Pensions	10,546,622	1,143,225
Related to OPEB	1,052	10,681
Total Deferred Inflows of Resources	10,547,674	1,153,906
 NET POSITION		
Investment in Capital Assets	(2,540,948)	(3,334,784)
Restricted for Emergencies	284,477	258,000
Unrestricted	(15,552,516)	(15,124,737)
Total Net Position	\$ (17,808,987)	\$ (18,201,521)

The largest portion of the School's assets is in capital assets, at 63% of total assets in 2019.

**Flagstaff Academy's Change in Net Position
Governmental Activities**

	June 30, 2019	June 30, 2018
Program Revenue:		
Charges for Services	\$ 1,173,312	\$ 1,101,360
Operating Grants and Contributions	244,656	262,535
Capital Grants and Contributions	250,034	737,350
Total Program Revenue	1,668,002	2,101,245
General Revenue:		
Per Pupil Revenue	6,602,394	6,252,564
Mill Levy Revenue	1,112,926	1,044,957
Interest	55,623	45,106
Other	9,216	-
Total General Revenue	7,780,159	7,342,627
Total Revenue	9,448,161	9,443,872
Expenses:		
Current:		
Instruction	5,195,446	9,019,152
Supporting Services	3,327,993	4,399,599
Interest on Long-Term Debt	532,188	551,631
Total Expenses	9,055,627	13,970,382
Increase/(Decrease) in Net Position	392,534	(4,526,510)
Net Position, Beginning	(18,201,521)	(13,675,011)
Net Position, Ending	\$ (17,808,987)	\$ (18,201,521)

The largest portion of the School's revenues came from per pupil revenue – 70%, respectively in 2019.

Financial Analysis of the Government's Funds

As noted earlier, the School uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

Governmental Funds. The focus of the School's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the School's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the School's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the School's General Fund reported an ending fund balance of \$3,815,739, an increase of \$109,619 from prior year.

General Fund Budgetary Highlights

The School approves a final general fund budget in May based on enrollment projections for the school year. In October, after enrollment stabilizes, adjustments are made to the budget. At year-end, the School had some variances between its final budgeted and actual activities. Overall, the School recognized \$310,460 more revenue than expected and spent \$(2,271,225) less than planned (due to an unspent appropriated reserve), when compared to the final budget. One budget amendment was made during FY 2018-2019.

Capital Assets & Long-Term Debt

The School has invested in capital assets in form of the school's building, building improvements, and equipment in support of the school's educational program. Depreciation expenses for capital assets are booked under Supporting Services of the School's operations.

The School has long-term debt in the form of refunding revenue bonds. During fiscal year 2015-2016, proceeds from 2016 bonds were used to advance refund 2008 revenue bonds, originally issued to construct the school's facility. The School is required to make equal lease payments to the Building Corporation for the use of the building. The Building Corporation is required to make equal lease payments to the Trustee, for payment of the bonds.

Economic Factors and Next Year's Budget

The primary factor driving the budget for Flagstaff Academy is student enrollment. Enrollment for the 2018-2019 school year was 834.40 funded students. This information was analyzed as part of the 2019-2020 budget which is projecting an 881.00 funded student count.

Requests for Information

This financial report is designed to provide a general overview of Flagstaff Academy's finances for all those with an interest in the School's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the School:

Flagstaff Academy
2040 Miller Drive
Longmont, CO 80501

BASIC FINANCIAL STATEMENTS

FLAGSTAFF ACADEMY

STATEMENT OF NET POSITION

As of June 30, 2019

	Governmental Activities	
	2019	2018
ASSETS		
Cash and Investments	\$ 4,394,777	\$ 4,205,404
Restricted Cash and Investments	1,340,656	1,279,822
Accounts Receivable	5,392	19,869
Prepaid Expenses	6,337	64,998
Capital Assets, Not Depreciated	-	896,370
Capital Assets, Depreciated, Net of Accumulated Depreciation	9,668,738	9,202,415
TOTAL ASSETS	15,415,900	15,668,878
DEFERRED OUTFLOWS OF RESOURCES		
Deferred Charges	1,346,661	1,396,537
Related to Pensions	4,836,365	9,066,909
Related to OPEB	64,701	40,613
TOTAL DEFERRED OUTFLOWS OF RESOURCES	6,247,727	10,504,059
LIABILITIES		
Accounts Payable	181,069	151,486
Due to the District	12,894	14,158
Interest Payable	223,245	223,245
Accrued Salaries and Benefits	379,464	362,007
Unearned Revenues	49,340	56,500
Noncurrent Liabilities		
Net Pension Liability	13,837,483	27,957,700
Net OPEB Liability	691,103	638,435
Due in One Year	250,000	240,000
Due in More than One Year	13,300,342	13,577,021
TOTAL LIABILITIES	28,924,940	43,220,552
DEFERRED INFLOWS OF RESOURCES		
Related to Pensions	10,546,622	1,143,225
Related to OPEB	1,052	10,681
TOTAL DEFERRED INFLOWS OF RESOURCES	10,547,674	1,153,906
NET POSITION		
Net Investment in Capital Assets	(2,540,948)	(3,334,784)
Restricted for Emergencies	284,477	258,000
Unrestricted	(15,552,516)	(15,124,737)
TOTAL NET POSITION	\$ (17,808,987)	\$ (18,201,521)

The accompanying notes are an integral part of the financial statements.

FLAGSTAFF ACADEMY

STATEMENT OF ACTIVITIES

Year Ended June 30, 2019

FUNCTIONS/PROGRAMS	Expenses	PROGRAM REVENUES			NET (EXPENSE) REVENUE AND CHANGES IN NET POSITION	
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	
					2019	2018
PRIMARY GOVERNMENT						
Governmental Activities						
Instructional	\$ 5,195,446	\$ 1,173,312	\$ 121,545	\$ -	\$ (3,900,589)	\$ (7,800,353)
Supporting Services	3,327,993	-	123,111	250,034	(2,954,848)	(3,517,153)
Interest on Long-Term Debt	532,188	-	-	-	(532,188)	(551,631)
Total Governmental Activities	<u>9,055,627</u>	<u>1,173,312</u>	<u>244,656</u>	<u>250,034</u>	<u>(7,387,625)</u>	<u>(11,869,137)</u>
GENERAL REVENUES						
					6,602,394	6,252,564
Per Pupil Revenue					1,112,926	1,044,957
Mill Levy Override					55,623	45,106
Interest					9,216	-
Other						
TOTAL GENERAL REVENUES					<u>7,780,159</u>	<u>7,342,627</u>
CHANGE IN NET POSITION					392,534	(4,526,510)
NET POSITION, Beginning					<u>(18,201,521)</u>	<u>(13,675,011)</u>
NET POSITION, Ending					<u>\$ (17,808,987)</u>	<u>\$ (18,201,521)</u>

The accompanying notes are an integral part of the financial statements.

FLAGSTAFF ACADEMY

BALANCE SHEET
GOVERNMENTAL FUNDS
June 30, 2019

	TOTAL GOVERNMENTAL FUNDS	
	2019	2018
ASSETS		
Cash and Investments	\$ 4,394,777	\$ 4,205,404
Restricted Cash and Investments	32,000	-
Accounts Receivable	5,392	19,869
Prepaid Expenses	6,337	64,998
	<u>6,337</u>	<u>64,998</u>
TOTAL ASSETS	<u>\$ 4,438,506</u>	<u>\$ 4,290,271</u>
LIABILITIES AND FUND BALANCES		
LIABILITIES		
Accounts Payable	\$ 181,069	\$ 151,486
Due to the District	12,894	14,158
Accrued Salaries	379,464	362,007
Unearned Revenues	49,340	56,500
	<u>49,340</u>	<u>56,500</u>
TOTAL LIABILITIES	<u>622,767</u>	<u>584,151</u>
FUND BALANCES		
Nonspendable	6,337	64,998
Restricted for Emergencies	284,477	258,000
Unassigned	3,524,925	3,383,122
	<u>3,524,925</u>	<u>3,383,122</u>
TOTAL FUND BALANCES	3,815,739	3,706,120
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources, and therefore, are not reported in the funds.	784,566	887,643
Long-term liabilities and related assets are not due and payable in the current period and, therefore, are not reported in the funds. This liability includes net pension liability of (\$13,837,483), net OPEB liability of (\$691,103), deferred outflows related to pensions of \$4,836,365, deferred outflows related to OPEB of \$64,701, deferred inflows related to pensions of (\$10,546,622) and deferred inflows related to OPEB of (\$1,052).	(20,175,194)	(20,642,519)
Internal Service funds are used by management to charge the lease costs to governmental funds. The assets and liabilities of the internal service fund are included in the governmental activities in the statement of net position.	<u>(2,234,098)</u>	<u>(2,152,765)</u>
Net position of governmental activities	<u>\$ (17,808,987)</u>	<u>\$ (18,201,521)</u>

The accompanying notes are an integral part of the financial statements.

FLAGSTAFF ACADEMY

STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
Year Ended June 30, 2019

	TOTAL GOVERNMENTAL FUNDS	
	2019	2018
REVENUES		
Local Sources	\$ 8,999,655	\$ 8,597,731
State Sources	428,272	313,373
	<u>9,427,927</u>	<u>8,911,104</u>
EXPENDITURES		
Current		
Instruction	5,526,183	5,226,054
Supporting Services	3,792,125	3,506,081
	<u>9,318,308</u>	<u>8,732,135</u>
NET CHANGE IN FUND BALANCES	109,619	178,969
FUND BALANCES, Beginning	<u>3,706,120</u>	<u>3,527,151</u>
FUND BALANCES, Ending	<u>\$ 3,815,739</u>	<u>\$ 3,706,120</u>

The accompanying notes are an integral part of the financial statements.

FLAGSTAFF ACADEMY

RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
Year Ended June 30, 2019

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances - total governmental funds	\$ 109,619
Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, for governmental activities those costs are shown in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities. This is the amount by which depreciation expense (\$95,930) exceeded capital outlay \$22,102 and loss on disposal of assets (\$29,249), in the current year.	(103,077)
Deferred Charges related to pensions are not recognized in the governmental funds. However, for the government-wide funds those amounts are capitalized and amortized.	467,325
The Internal Service fund is used by management to charge the cost of lease payments to the governmental funds. The net revenue of the internal service fund is reported with the governmental activities.	<u>(81,333)</u>
Change in net position of governmental activities	<u>\$ 392,534</u>

The accompanying notes are an integral part of the financial statements.

FLAGSTAFF ACADEMY

STATEMENT OF NET POSITION
 PROPRIETARY FUND TYPE
 June 30, 2019

	Governmental Activities - Internal Service Fund	
	2019	2018
ASSETS		
Current Assets		
Restricted Cash and Investments	\$ 1,308,656	\$ 1,279,822
Total Current Assets	<u>1,308,656</u>	<u>1,279,822</u>
Long-term Assets		
Capital Assets, Net of Accumulated Depreciation	8,884,172	9,211,142
Total Long-term Assets	<u>8,884,172</u>	<u>9,211,142</u>
TOTAL ASSETS	<u>10,192,828</u>	<u>10,490,964</u>
DEFERRED OUTFLOW OF RESOURCES		
Deferred Charges	<u>1,346,661</u>	<u>1,396,537</u>
LIABILITIES		
Current Liabilities		
Interest Payable	223,245	223,245
Bonds Payable - Current	<u>250,000</u>	<u>240,000</u>
Total Current Liabilities	<u>473,245</u>	<u>463,245</u>
Long-Term Liabilities		
Bonds Payable	<u>13,300,342</u>	<u>13,577,021</u>
TOTAL LIABILITIES	<u>13,773,587</u>	<u>14,040,266</u>
NET POSITION		
Net Investment in Capital Assets	(3,357,514)	(3,326,057)
Unrestricted	<u>1,123,416</u>	<u>1,173,292</u>
TOTAL NET POSITION	<u>\$ (2,234,098)</u>	<u>\$ (2,152,765)</u>

The accompanying notes are an integral part of the financial statements.

FLAGSTAFF ACADEMY

STATEMENT OF REVENUES, EXPENSES
AND CHANGES IN FUND NET POSITION
PROPRIETARY FUND TYPE
Year Ended June 30, 2019

	Governmental Activities - Internal Service Fund	
	2019	2018
OPERATING REVENUES		
Charges for Services	\$ 793,033	\$ 789,060
TOTAL OPERATING REVENUES	793,033	789,060
OPERATING EXPENSES		
Purchased Services	2,525	-
Depreciation	326,970	269,161
Amortization	23,197	23,196
TOTAL OPERATING EXPENSES	352,692	292,357
OPERATING INCOME	440,341	496,703
NON-OPERATING EXPENSES		
Investment Income	10,514	15,529
Interest Expense	(532,188)	(551,631)
TOTAL NON-OPERATING EXPENSES	(521,674)	(536,102)
INCOME (LOSS) BEFORE TRANSFERS AND CONTRIBUTIONS	(81,333)	(39,399)
TRANSFERS AND CONTRIBUTIONS		
Capital Contributions from the District	-	517,239
TOTAL TRANSFERS AND CONTRIBUTIONS	-	517,239
NET INCOME (LOSS)	(81,333)	477,840
NET POSITION, Beginning	(2,152,765)	(2,630,605)
NET POSITION, Ending	\$ (2,234,098)	\$ (2,152,765)

The accompanying notes are an integral part of the financial statements.

FLAGSTAFF ACADEMY

STATEMENT OF CASH FLOWS
 PROPRIETARY FUND TYPE
 Year Ended June 30, 2019
 Increase (Decrease) in Cash

	Governmental Activities - Internal Service Fund	
	<u>2019</u>	<u>2018</u>
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash Received from Rental Operations	\$ 793,033	\$ 789,060
Cash Paid to Suppliers	<u>(2,525)</u>	<u>-</u>
Net Cash Provided by Operating Activities	<u>790,508</u>	<u>789,060</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Investment Income	<u>10,514</u>	<u>15,529</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Principal Payments on Bonds	(240,000)	(230,000)
Interest Expense	<u>(532,188)</u>	<u>(554,506)</u>
Net Cash Used by Capital and Related Financing Activities	<u>(772,188)</u>	<u>(784,506)</u>
NET INCREASE IN CASH	28,834	20,083
CASH, Beginning	<u>1,279,822</u>	<u>1,259,739</u>
CASH, Ending	<u>\$ 1,308,656</u>	<u>\$ 1,279,822</u>
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES		
Operating Income	\$ 440,341	\$ 496,703
Adjustments to Reconcile Operating Loss to Net Cash Used by Operating Activities		
Depreciation Expense	326,970	269,161
Amortization Expense	23,197	23,196
Changes in Assets and Liabilities		
Accounts Payable	-	-
Total Adjustments	<u>350,167</u>	<u>292,357</u>
Net Cash Provided by Operating Activities	<u>\$ 790,508</u>	<u>\$ 789,060</u>
NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES		
Capital Contribution from the District	<u>\$ -</u>	<u>\$ 517,239</u>

The accompanying notes are an integral part of the financial statements.

FLAGSTAFF ACADEMY

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2019

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Flagstaff Academy (the “Academy”) was formed in November of 2004, pursuant to the Colorado Charter Schools Act to form and operate a charter school. The focus of which will be to provide a science-focused, liberal arts curriculum that promotes excellence, teamwork, respect and a lifelong love of learning.

The accounting policies of the Academy conform to generally accepted accounting principles as applicable to governmental units. Following is a summary of the more significant policies.

Reporting Entity

The financial reporting entity consists of the Academy and organizations for which the Academy is financially accountable. All funds, organizations, institutions, agencies, departments and offices that are not legally separate are part of the Academy. In addition, any legally separate organizations for which the Academy is financially accountable are considered part of the reporting entity. Financial accountability exists if the Academy appoints a voting majority of the organization’s governing board and is able to impose its will on the organization, or if the organization provides benefits to, or imposes financial burdens on the Academy.

Based upon the application of these criteria, the following organization is included in the Academy’s reporting entity.

Flagstaff Building Corporation

The Flagstaff Building Corporation (the “Building Corporation”) is considered to be financially accountable to the Academy. The Building Corporation was formed to support and assist the Academy to perform its function and to carry out its purpose, specifically to assist in the financing and construction of the Academy’s facilities. The Building Corporation is blended into the Academy’s financial statements as an internal service fund. Separate financial statements are not available for the Building Corporation.

The Academy is a component unit of the St. Vrain Valley School District (the “District”).

Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the Academy. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by intergovernmental revenues, are reported in a single column.

FLAGSTAFF ACADEMY

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2019

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Government-Wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of the given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to students or others who purchase, use, or directly benefit from goods, services, are restricted to meeting the operational or capital requirements of a particular function or segment.

Unrestricted intergovernmental revenues not properly included among program revenues are reported instead as general revenues.

Major individual governmental funds are reported in separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period, not to exceed 60 days. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

Intergovernmental revenues, grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the Academy.

FLAGSTAFF ACADEMY

NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation
(Continued)

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the fund's principal ongoing operations.

Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Internally dedicated resources are reported as general revenues rather than as program revenues.

When both restricted and unrestricted resources are available for use, it is the Academy's policy to use restricted resources first and the unrestricted resources as they are needed.

The Academy reports the following major funds:

General Fund – This fund is the general operating fund of the Academy. It is used to account for all financial resources except those required to be accounted for in another fund.

Additionally, the Academy reports the following fund types:

The *Internal Service Fund* is used to account for activity of Building Corporation.

Assets, Liabilities and Fund Balance/Net Position

Investments – Investments are recorded at fair value.

Capital Assets – Capital assets, which include property and equipment, are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the Academy as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed.

Donated capital assets are recorded at estimated fair market value at the date of donation.

FLAGSTAFF ACADEMY

NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities and Fund Balance/Net Position (Continued)

Depreciation of exhaustible capital assets is charged as an expense against operations, and accumulated depreciation is reported on the statement of net assets in the government-wide financial statements. Depreciation has been provided over the following estimated useful lives of the capital assets using the straight-line method: buildings, 40 years; leasehold improvements, 7 years; equipment, 3-7 years.

Deferred Outflows/Inflows of Resources – In addition to assets, the statement of financial position and balance sheets will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position and fund balance that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to the liabilities, the statement of financial position and balance sheets will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position and fund balance that applies to a futures period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

Long-term Debt – In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as current expenditures.

Unearned Revenues – Unearned revenues include tuition revenues that have been collected but the corresponding expenditure have not been incurred.

Net Position – The government-wide fund financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted, and unrestricted. Net investment in capital assets is intended to reflect the portion of net position which is associated with non-liquid, capital assets less outstanding capital asset related debt. The net related debt is the debt less the outstanding liquid assets and any associated unamortized cost. Restricted net position is liquid assets, which have third party limitations on their use. Unrestricted net position represents assets that do not have any third party limitations on their use.

FLAGSTAFF ACADEMY

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2019

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Liabilities and Fund Balance/Net Position (Continued)

Fund Balance Classification – The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the Academy is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications used in the governmental fund financial statements are as follows:

- Nonspendable – This classification includes amounts that cannot be spent either because they are not in a spendable form or because they are legally or contractually required to be maintained intact. The Academy reports Prepaid Expenses as nonspendable.
- Restricted – This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation. The Academy has classified Emergency Reserves as being restricted because their use is restricted by State Statute for declared emergencies.
- Committed – This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Directors. These amounts cannot be used for any other purpose unless the Board of Directors removes or changes the specified use by taking the same type of action (ordinance or resolution) that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements. The Academy did not have any committed resources as of June 30, 2019.
- Unassigned – This classification includes the residual fund balance for the General Fund. The Unassigned classification also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of Assigned fund balance amounts.

The Academy would typically use Restricted fund balances first, followed by Committed resources, and then Assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend Unassigned fund balance.

FLAGSTAFF ACADEMY

NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Comparative Data

Comparative total data for the prior year has been presented in the accompanying financial statements in order to provide an understanding of changes in the Academy's financial position and operations. However, complete comparative data in accordance with generally accepted accounting principles has not been presented since its inclusion would make the financial statements unduly complex and difficult to read. Data in these columns do not present financial position or results of operations in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

NOTE 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgets and Budgetary Accounting

A budget is adopted for the General Fund on a basis consistent with generally accepted accounting principles. Academy management submits to the Board of Directors a proposed budget for the fiscal year commencing the following July 1. The budget is adopted by the Board of Directors prior to June 30. Expenditures may not legally exceed appropriations at the fund level. Revisions must be approved by the Board of Directors. The budget includes proposed expenditures and the means of financing them. All appropriations lapse at fiscal year end.

NOTE 3: CASH AND INVESTMENTS

Cash and Investments at June 30, 2019 consisted of the following:

Deposits	\$ 3,336,358
Investments	<u>2,399,075</u>
Total	<u>\$ 5,735,433</u>

The above amounts are classified in the statement of net position as follows:

Cash and Investments	\$ 4,394,777
Restricted Cash and Investments	<u>1,340,656</u>
Total	<u>\$ 5,735,433</u>

FLAGSTAFF ACADEMY

NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 3: CASH AND INVESTMENTS (Continued)

Deposits

Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulations. At June 30, 2019, State regulatory commissioners have indicated that all financial institutions holding deposits for the Academy are eligible public depositories.

Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits. The Academy has no policy regarding custodial credit risk for deposits.

At June 30, 2019, the Academy had deposits with financial institutions with a carrying amount of \$3,336,358. The bank balances with the financial institutions were \$3,427,093. Of this amount, \$1,250,000 was covered by federal depository insurance and \$2,177,093 was covered by collateral held by authorized escrow agents in the financial institutions name (PDPA).

Investments

Interest Rate Risk

The Academy does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk

Colorado statutes specify in which instruments units of local government may invest, which include:

- Obligations of the United States and certain U.S. Government Agency securities
- General obligation and revenue bonds of U.S. local government entities
- Bankers' acceptances of certain banks
- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

FLAGSTAFF ACADEMY

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2019

NOTE 3: CASH AND INVESTMENTS (Continued)

As of June 30, 2019, the School has the following investments:

	<u>Fair Value</u>	<u>Investment Maturity (Years)</u>	
		<u>Less than One Year</u>	<u>One to Five Years</u>
Money Market Mutual Fund	\$ 275,363	\$ 275,363	\$ -
CSIP	815,056	815,056	-
CSAFE	<u>1,308,656</u>	<u>1,308,656</u>	<u>-</u>
Total	<u>\$ 2,399,075</u>	<u>\$ 2,399,075</u>	<u>\$ -</u>

Local Government Investment Pools

The Academy had invested \$815,056 and \$1,308,656 in the Colorado Statewide Investment Pool (CSIP) and the Colorado Surplus Asset Fund Trust (CSAFE), respectively, which are investment vehicles established for local government entities in Colorado pursuant to Title 24, Article 75, Part 7 of the Colorado Revised Statutes, to pool surplus funds for investment purposes. The State Securities Commissioner administers and enforces the requirements of creating and operating the Pools. CSIP and CSAFE reports its underlying investments at amortized cost and are considered a qualifying external investment pools under GASB Statement 79 and operate similar to money market funds where each share is equal in value to \$1.00. The fair value of the position in the pools is the same as the value of the pooled shares.

Both CSIP and CSAFE are rated AAAM by Standard and Poor's. The designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. Substantially all securities are owned by the pools and held by the Federal Reserve Bank in the account maintained for the custodial bank. The custodian's internal records identify the investments owned by the pools. Investments of the pools comply with state statutes, consisting of U.S. Treasury bills, notes and note strips, repurchase agreements, U.S. Instrumentalities, Commercial Paper, Bank Deposits and Money Market Funds. CSIP and CSAFE do not have any limitations or restrictions on participant withdrawals.

Fair Value

The School categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant observable inputs.

FLAGSTAFF ACADEMY

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2019

NOTE 3: CASH AND INVESTMENTS (Continued)

The Academy invested \$275,363 in a Money Market Mutual Fund. Portfolio investments are assigned a level based upon the observability of the inputs which are significant to the overall valuation. The inputs or methodology used for valuing securities are not necessarily an indication of the risk associated with investing in those securities. The fair value of investments in money market funds is based on the published net asset values per share of those funds. Money market securities are valued using amortized cost, in accordance with Rule 2a-7 under the 1940 Act. Generally, amortized cost approximates the current fair value of a security, but since the value is not obtained from a quoted price in an active market, such securities held by Prime Series and Government Series are categorized as Level 2.

Restricted Cash and Investments

Investments totaling \$1,308,656 are restricted in the Internal Service Fund for payment of the Academy's debt. Cash totaling \$32,000 is restricted in the General Fund as required by the Academy's employee health insurance policy.

NOTE 4: CAPITAL ASSETS

Capital Assets activity for the year ended June 30, 2019, is summarized below.

	Balance <u>June 30, 2018</u>	<u>Additions</u>	<u>Deletions</u>	Balance <u>June 30, 2019</u>
Governmental Activities				
Capital Assets, Not Depreciated				
Construction in Progress	\$ 896,370	\$ -	\$ 896,370	\$ -
Capital Assets, Depreciated				
Buildings	10,766,471	867,121	-	11,633,592
Leasehold Improvements	730,689	-	-	730,689
Equipment	442,706	22,102	27,070	437,738
Total Capital Assets, Depreciated	<u>11,939,866</u>	<u>889,223</u>	<u>27,070</u>	<u>12,802,019</u>
Accumulated Depreciation				
Buildings	2,422,450	326,970	-	2,749,420
Leasehold Improvements	171,305	58,879	-	230,184
Equipment	143,696	37,051	27,070	153,677
Total Accumulated Depreciation	<u>2,737,451</u>	<u>422,900</u>	<u>27,070</u>	<u>3,133,281</u>
Total Capital Assets, Being Depreciated, Net	<u>9,202,415</u>	<u>466,323</u>	<u>-</u>	<u>9,668,738</u>
Net Capital Assets	<u>\$ 10,098,785</u>	<u>\$ 466,323</u>	<u>\$ 896,370</u>	<u>\$ 9,668,738</u>

Depreciation has been charged to the Supporting Services program of the Academy.

FLAGSTAFF ACADEMY

NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 5: ACCRUED SALARIES AND BENEFITS

Salaries and retirement benefits of certain contractually employed personnel are paid over a twelve-month period from August to July but are earned during a school year of approximately nine to ten months. The salaries and benefits earned, but unpaid, as of June 30, 2019, were \$379,464. Accordingly, the accrued compensation is reflected as a liability in the accompanying financial statements of the General Fund.

NOTE 6: LONG-TERM DEBT

Following is a summary of the Academy's long-term debt transactions for the year ended June 30, 2019:

	Balance <u>June 30, 2018</u>	<u>Additions</u>	<u>Payments</u>	Balance <u>June 30, 2019</u>	<u>Due In One Year</u>
2016 Refunding Revenue					
Bonds	\$13,070,000	\$ -	\$ 240,000	\$12,830,000	\$ 250,000
2016 Premium	<u>747,021</u>	<u>-</u>	<u>26,679</u>	<u>720,342</u>	<u>-</u>
Total	<u>\$13,817,021</u>	<u>\$ -</u>	<u>\$ 266,679</u>	<u>\$13,550,342</u>	<u>\$ 250,000</u>

2016 Refunding Revenue Bonds

In June 2016, the Colorado Educational and Facilities Authority (CECFA) issued \$13,335,000 in Charter School Refunding Revenue Bonds, Series 2016. Proceeds from the bonds were loaned to the Academy under a lease agreement to advance refund the 2008 Revenue Bonds. The Academy is required to make equal lease payments to the Building Corporation for the use of the building. The Building Corporation is required to make equal lease payments to the Trustee, for payment of the bonds. Interest accrues at rates ranging from 3.00% to 5.00% per year. The bonds mature in August 2046.

Defeased Bonds

A portion of the net proceeds of the 2016 bonds were deposited into an irrevocable trust with an escrow agent to provide for future debt service payments on the refunded bonds. As a result, the refundable bonds are considered to be defeased, and the related liability for the bonds has been removed from the Academy's liabilities. During the year ended June 30, 2019, the outstanding defeased bonds were paid in full.

FLAGSTAFF ACADEMY

NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 6: LONG-TERM DEBT (Continued)

Future debt service requirements are as follows:

<u>Year Ended June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2020	\$ 250,000	\$ 264,294	\$ 514,294
2021	255,000	260,544	515,544
2022	265,000	255,444	520,444
2023	275,000	250,144	525,144
2024	285,000	244,644	529,644
2025-2029	1,610,000	1,131,344	2,741,344
2030-2034	2,025,000	920,344	2,945,344
2035-2039	2,575,000	644,181	3,219,181
2040-2044	3,130,000	370,022	3,500,022
2045-2047	<u>2,160,000</u>	<u>79,205</u>	<u>2,239,205</u>
Total	<u>\$ 12,830,000</u>	<u>\$ 4,420,166</u>	<u>\$ 17,250,166</u>

NOTE 7: DEFINED BENEFIT PENSION PLAN

Defined Benefit Pension Plan

Summary of Significant Accounting Policies

Pensions. Academy participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The Colorado General Assembly passed significant pension reform through Senate Bill (SB) 18-200: *Concerning Modifications To the Public Employees' Retirement Association Hybrid Defined Benefit Plan Necessary to Eliminate with a High Probability the Unfunded Liability of the Plan Within the Next Thirty Years*. The bill was signed into law by Governor Hickenlooper on June 4, 2018. A brief description of some of the major changes to plan provisions required by SB 18-200 for the SCHDTF are listed below. A full copy of the bill can be found online at www.leg.colorado.gov.

FLAGSTAFF ACADEMY

NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 7: DEFINED BENEFIT PENSION PLAN (Continued)

Summary of Significant Accounting Policies (Continued)

- Increases employer contribution rates for the SCHDTF by 0.25 percent on July 1, 2019.
- Increases employee contribution rates for the SCHDTF by a total of 2 percent (to be phased in over a period of 3 years starting on July 1, 2019).
- As specified in C.R.S. § 24-51-413, the State is required to contribute \$225 million each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. A portion of the direct distribution allocated to the SCHDTF is considered a nonemployer contribution for financial reporting purposes.
- Modifies the retirement benefits, including temporarily suspending and reducing the annual increase for all current and future retirees, increases the highest average salary for employees with less than five years of service credit on December 31, 2019 and raises the retirement age for new employees.
- Member contributions, employer contributions, the direct distribution from the State, and the annual increases will be adjusted based on certain statutory parameters beginning July 1, 2020, and then each year thereafter, to help keep PERA on path to full funding in 30 years.

General Information about the Pension Plan

Plan description. Eligible employees of the Academy are provided with pensions through the School Division Trust Fund (SCHDTF)—a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at www.copera.org/investments/pera-financial-reports.

Benefits provided as of December 31, 2018. PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

FLAGSTAFF ACADEMY

NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 7: DEFINED BENEFIT PENSION PLAN (Continued)

General Information about the Pension Plan (Continued)

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit
- The value of the retiring employee's member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

The lifetime retirement benefit for all eligible retiring employees under the Denver Public Schools (DPS) benefit structure is the greater of the:

- Highest average salary multiplied by 2.5 percent and then multiplied by years of service credit
- \$15 times the first 10 years of service credit plus \$20 times service credit over 10 years plus a monthly amount equal to the annuitized member contribution account balance based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100 percent of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50 percent or 100 percent on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

As of December 31, 2018, benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive post-retirement cost-of-living adjustments in certain years, referred to as annual increases in the C.R.S. Pursuant to SB 18-200, there are no annual increases (AI) for 2018 and 2019 for all benefit recipients. Thereafter, benefit recipients under the PERA benefit structure who began eligible employment before January 1, 2007 and all benefit recipients of the DPS benefit structure will receive an annual increase, unless PERA has a negative investment year, in which case the annual increase for the next three years is the lesser of 1.5 percent or the average of the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W) for the prior calendar year. Benefit recipients under the PERA benefit structure who began eligible employment after January 1, 2007 will receive the lesser of an annual increase of 1.5 percent or the average CPI-W for the prior calendar year, not to exceed 10 percent of PERA's Annual Increase Reserve (AIR) for the SCHDTF. The automatic

FLAGSTAFF ACADEMY

NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 7: DEFINED BENEFIT PENSION PLAN (Continued)

General Information about the Pension Plan (Continued)

adjustment provision may raise or lower the aforementioned AI for a given year by up to one-quarter of 1 percent based on the parameters specified C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

Contributions provisions as of June 30, 2019: Eligible employees, Academy and the State are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements for the SCHDTF are established under C.R.S. § 24-51-401, *et seq.* and § 24-51-413. Eligible employees are required to contribute 8 percent of their PERA-includable salary during the period of July 1, 2018 through June 30, 2019. Employer contribution requirements are summarized in the table below:

	January 1, 2018 Through December 31, 2018	January 1, 2019 Through June 30, 2019
Employer contribution rate	10.15%	10.15%
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	(1.02)%	(1.02)%
Amount apportioned to the SCHDTF	9.13%	9.13%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	4.50%	4.50%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	5.50%	5.50%
Total employer contribution rate to the SCHDTF	19.13%	19.13%

FLAGSTAFF ACADEMY

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2019

NOTE 7: DEFINED BENEFIT PENSION PLAN (Continued)

General Information about the Pension Plan (Continued)

Contribution rates for the SCHDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

As specified in C.R.S. § 24-51-413, the State is required to contribute \$225 million each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. A portion of the direct distribution allocated to the SCHDTF is considered a nonemployer contribution for financial reporting purposes.

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the Academy is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from Academy were \$836,831 for the year ended June 30, 2019.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for the SCHDTF was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2017. Standard update procedures were used to roll-forward the total pension liability to December 31, 2018. The Academy proportion of the net pension liability was based on Academy contributions to the SCHDTF for the calendar year 2017 relative to the total contributions of participating employers and the State as a nonemployer contributing entity.

At June 30, 2019, the Academy reported a liability of \$13,837,483 for its proportionate share of the net pension liability that reflected a reduction for support from the State as a nonemployer contributing entity. The amount recognized by the Academy as its proportionate share of the net pension liability, the related support from the State as a nonemployer contributing entity, and the total portion of the net pension liability that was associated with Academy were as follows:

FLAGSTAFF ACADEMY

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2019

NOTE 7: DEFINED BENEFIT PENSION PLAN (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Academy proportionate share of the net pension liability	\$13,837,483
The State's proportionate share of the net pension liability as a nonemployer contributing entity associated with the Academy	\$ 1,892,084
Total	\$15,729,567

At December 31, 2018, the Academy proportion was 0.07815 percent, which was a decrease of 0.00831 percent from its proportion measured as of December 31, 2017.

For the year ended June 30, 2019, the Academy recognized pension expense of \$350,555 and revenue of \$122,097 for support from the State as a nonemployer contributing entity. At June 30, 2019, the Academy reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$469,383	N/A
Changes of assumptions or other inputs	\$2,582,827	\$8,605,426
Net difference between projected and actual earnings on pension plan investments	\$754,229	N/A
Changes in proportion and differences between contributions recognized and proportionate share of contributions	\$609,476	\$1,941,196
Contributions subsequent to the measurement date	\$420,450	N/A
Total	\$4,836,365	\$10,546,622

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NOTES TO THE FINANCIAL STATEMENTS

June 30, 2019

NOTE 7: DEFINED BENEFIT PENSION PLAN (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

\$420,450 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30,:	
2020	(\$ 917,531)
2021	(\$3,290,372)
2022	(\$2,335,382)
2023)	\$ 412,578

Actuarial assumptions. The total pension liability in the December 31, 2017 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.40 percent
Real wage growth	1.10 percent
Wage inflation	3.50 percent
Salary increases, including wage inflation	3.50 – 9.70 percent
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25 percent
Discount rate	4.78 percent
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07; and DPS benefit structure (automatic)	2.00 percent compounded annually
PERA benefit structure hired after 12/31/06 (ad hoc, substantively automatic)	Financed by the Annual Increase Reserve

The revised assumptions shown below were reflected in the roll-forward calculation of the total pension liability from December 31, 2017 to December 31, 2018:

Discount rate	7.25 percent
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07 and DPS benefit structure (automatic)	0% through 2019 and 1.5% compounded annually, thereafter

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NOTES TO THE FINANCIAL STATEMENTS

June 30, 2019

NOTE 7: DEFINED BENEFIT PENSION PLAN (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

PERA benefit structure hired after 12/31/06

(ad hoc, substantively automatic)

Financed by the

Annual Increase Reserve

Healthy mortality assumptions for active members reflect the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Healthy, post-retirement mortality assumptions reflect the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- **Males:** Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

For disabled retirees, the mortality assumption was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The actuarial assumptions used in the December 31, 2016, valuations were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA's Board on October 28, 2016.

Several factors were considered in evaluating the long-term rate of return assumption for the SCHDTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of

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NOTES TO THE FINANCIAL STATEMENTS

June 30, 2019

NOTE 7: DEFINED BENEFIT PENSION PLAN (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

As of the most recent adoption of the long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
U.S. Equity – Large Cap	21.20%	4.30%
U.S. Equity – Small Cap	7.42%	4.80%
Non U.S. Equity – Developed	18.55%	5.20%
Non U.S. Equity – Emerging	5.83%	5.40%
Core Fixed Income	19.32%	1.20%
High Yield	1.38%	4.30%
Non U.S. Fixed Income – Developed	1.84%	0.60%
Emerging Market Debt	0.46%	3.90%
Core Real Estate	8.50%	4.90%
Opportunity Fund	6.00%	3.80%
Private Equity	8.50%	6.60%
Cash	1.00%	0.20%
Total	100.00%	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25%.

Discount rate. The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

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NOTES TO THE FINANCIAL STATEMENTS

June 30, 2019

NOTE 7: DEFINED BENEFIT PENSION PLAN (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.50%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200. Employer contributions also include the current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point, the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions included reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial fiduciary net position, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the fiduciary net position and the subsequent AIR benefit payments were estimated and included in the projections.

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NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 7: DEFINED BENEFIT PENSION PLAN (Continued)

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the projection test indicates the SCHDTF’s fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount determination does not use the municipal bond rate, and therefore, the discount rate is 7.25 percent.

As of the prior measurement date, the long-term expected rate of return on plan investments of 7.25 percent and the municipal bond index rate of 3.43 percent were used in the discount rate determination resulting in a discount rate of 4.78 percent, 2.47 percent lower compared to the current measurement date.

Sensitivity of the Academy proportionate share of the net pension liability to changes in the discount rate. The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension liability	\$17,591,993	\$13,837,483	\$10,686,817

Pension plan fiduciary net position. Detailed information about the SCHDTF’s fiduciary net position is available in PERA’s CAFR which can be obtained at www.copera.org/investments/pera-financial-reports.

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NOTES TO THE FINANCIAL STATEMENTS

June 30, 2019

NOTE 8: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN

Summary of Significant Accounting Policies

OPEB. Academy participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

General Information about the OPEB Plan

Plan description. Eligible employees of the Academy are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. Title 24, Article 51, Part 12 of the C.R.S., as amended, sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at www.copera.org/investments/pera-financial-reports.

Benefits provided. The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

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NOTES TO THE FINANCIAL STATEMENTS

June 30, 2019

NOTE 8: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN
(Continued)

General Information about the OPEB Plan (Continued)

C.R.S. § 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

PERA Benefit Structure

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The basis for the maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

DPS Benefit Structure

The maximum service-based premium subsidy is \$230 per month for retirees who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for retirees who are 65 years of age or older or who are under 65 years of age and

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NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 8: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN
(Continued)

General Information about the OPEB Plan (Continued)

entitled to Medicare. The basis for the maximum subsidy, in each case, is for retirees with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The retiree pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For retirees who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, the HCTF or the DPS HCTF pays an alternate service-based premium subsidy. Each individual retiree meeting these conditions receives the maximum \$230 per month subsidy reduced appropriately for service less than 20 years, as described above. Retirees who do not have Medicare Part A pay the difference between the total premium and the monthly subsidy.

Contributions. Pursuant to Title 24, Article 51, Section 208(1) (f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 percent of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the Academy is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from Academy were \$84,240 for the year ended June 30, 2019.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2019, the Academy reported a liability of \$691,103 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2017. Standard update procedures were used to roll-forward the total OPEB liability to December 31, 2018. The Academy proportion of the net OPEB liability was based on Academy contributions to the HCTF for the calendar year 2018 relative to the total contributions of participating employers to the HCTF.

At December 31, 2018, the Academy proportion was 0.05080 percent, which was an increase of 0.00167 percent from its proportion measured as of December 31, 2017.

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NOTES TO THE FINANCIAL STATEMENTS

June 30, 2019

NOTE 8: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN
(Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

For the year ended June 30, 2019, the Academy recognized OPEB expense of \$63,570. At June 30, 2019, the Academy reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$2,508	\$1,052
Changes of assumptions or other inputs	\$4,848	N/A
Net difference between projected and actual earnings on OPEB plan investments	\$3,974	N/A
Changes in proportion and differences between contributions recognized and proportionate share of contributions	\$30,953	N/A
Contributions subsequent to the measurement date	\$22,418	N/A
Total	\$64,701	\$1,052

\$22,418 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

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NOTES TO THE FINANCIAL STATEMENTS

June 30, 2019

NOTE 8: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN
(Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Year ended June 30,:	
2020	\$ 8,404
2021	\$ 8,404
2022	\$ 8,402
2023	\$11,164
2024	\$ 4,686
Thereafter	\$ 171

Actuarial assumptions. The total OPEB liability in the December 31, 2017 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.40 percent
Real wage growth	1.10 percent
Wage inflation	3.50 percent
Salary increases, including wage inflation	3.50 percent in aggregate
Long-term investment rate of return, net of OPEB plan investment expenses, including price inflation	7.25 percent
Discount rate	7.25 percent
Health care cost trend rates	
PERA benefit structure:	
Service-based premium subsidy	0.00 percent
PERACare Medicare plans	5.00 percent
Medicare Part A premiums	3.25 percent for 2018, gradually rising to 5.00 percent in 2025
DPS benefit structure:	
Service-based premium subsidy	0.00 percent
PERACare Medicare plans	N/A
Medicare Part A premiums	N/A

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NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 8: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN
(Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each actuarial valuation and on the pattern of sharing of costs between employers of each fund to that point.

The actuarial assumptions used in the December 31, 2017, valuations were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting. In addition, certain actuarial assumptions pertaining to per capita health care costs and their related trends are analyzed and reviewed by PERA’s actuary, as discussed below.

In determining the additional liability for PERACare enrollees who are age sixty–five or older and who are not eligible for premium–free Medicare Part A, the following monthly costs/premiums are assumed for 2018 for the PERA Benefit Structure:

Medicare Plan	Cost for Members Without Medicare Part A	Premiums for Members Without Medicare Part A
Self-Funded Medicare Supplement Plans	\$736	\$367
Kaiser Permanente Medicare Advantage HMO	602	236
Rocky Mountain Health Plans Medicare HMO	611	251
UnitedHealthcare Medicare HMO	686	213

The 2018 Medicare Part A premium is \$422 per month.

In determining the additional liability for PERACare enrollees in the PERA Benefit Structure who are age sixty–five or older and who are not eligible for premium–free Medicare Part A, the following chart details the initial expected value of Medicare Part A benefits, age adjusted to age 65 for the year following the valuation date:

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NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 8: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN
(Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Medicare Plan	Cost for Members Without Medicare Part A
Self-Funded Medicare Supplement Plans	\$289
Kaiser Permanente Medicare Advantage HMO	300
Rocky Mountain Health Plans Medicare HMO	270
UnitedHealthcare Medicare HMO	400

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and heuristics developed by health plan actuaries and administrators, and projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services. Effective December 31, 2017, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates that were used to measure the total OPEB liability are summarized in the table below:

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NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 8: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN
(Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Year	PERACare Medicare Plans	Medicare Part A Premiums
2018	5.00%	3.25%
2019	5.00%	3.50%
2020	5.00%	3.75%
2021	5.00%	4.00%
2022	5.00%	4.25%
2023	5.00%	4.50%
2024	5.00%	4.75%
2025+	5.00%	5.00%

Mortality assumptions for the determination of the total pension liability for each of the Division Trust Funds as shown below are applied, as applicable, in the determination of the total OPEB liability for the HCTF. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Healthy mortality assumptions for active members were based on the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Healthy, post-retirement mortality assumptions for the State and Local Government Divisions were based on the RP-2014 Healthy Annuitant Mortality Table, adjusted as follows:

- **Males:** Mortality improvement projected to 2018 using the MP-2015 projection scale, a 73 percent factor applied to rates for ages less than 80, a 108 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- **Females:** Mortality improvement projected to 2020 using the MP-2015 projection scale, a 78 percent factor applied to rates for ages less than 80, a 109 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

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NOTES TO THE FINANCIAL STATEMENTS

June 30, 2019

NOTE 8: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN
(Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Healthy, post-retirement mortality assumptions for the School and Judicial Divisions were based on the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.
- Females: Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

For disabled retirees, the mortality assumption was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The following health care costs assumptions were updated and used in the measurement of the obligations for the HCTF:

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2018 plan year.
- The health care cost trend rates for Medicare Part A premiums were revised to reflect the then-current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four or five years for PERA. Recently, this assumption has been reviewed more frequently. The most recent analyses were outlined in presentations to PERA's Board on October 28, 2016.

Several factors were considered in evaluating the long-term rate of return assumption for the HCTF, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return

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NOTES TO THE FINANCIAL STATEMENTS

June 30, 2019

NOTE 8: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN
(Continued)

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

(expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

As of the most recent adoption of the long-term expected rate of return by the PERA Board, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
U.S. Equity – Large Cap	21.20%	4.30%
U.S. Equity – Small Cap	7.42%	4.80%
Non U.S. Equity – Developed	18.55%	5.20%
Non U.S. Equity – Emerging	5.83%	5.40%
Core Fixed Income	19.32%	1.20%
High Yield	1.38%	4.30%
Non U.S. Fixed Income – Developed	1.84%	0.60%
Emerging Market Debt	0.46%	3.90%
Core Real Estate	8.50%	4.90%
Opportunity Fund	6.00%	3.80%
Private Equity	8.50%	6.60%
Cash	1.00%	0.20%
Total	100.00%	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25%.

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NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 8: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN
(Continued)

Sensitivity of the Academy proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates. The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
PERACare Medicare trend rate	4.00%	5.00%	6.00%
Initial Medicare Part A trend rate	2.00%	3.00%	4.00%
Ultimate Medicare Part A trend rate	4.00%	5.00%	6.00%
Net OPEB Liability	\$672,019	\$691,103	\$713,053

Discount rate. The discount rate used to measure the total OPEB liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2018, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.50%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Transfers of a portion of purchase service agreements intended to cover the costs associated with OPEB benefits were estimated and included in the projections.

FLAGSTAFF ACADEMY

NOTES TO THE FINANCIAL STATEMENTS
June 30, 2019

NOTE 8: DEFINED BENEFIT OTHER POST EMPLOYMENT BENEFIT (OPEB) PLAN
(Continued)

- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the projection test indicates the HCTF's fiduciary net position was projected to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent.

Sensitivity of the Academy proportionate share of the net OPEB liability to changes in the discount rate. The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net OPEB liability	\$773,284	\$691,103	\$620,846

OPEB plan fiduciary net position. Detailed information about the HCTF's fiduciary net position is available in PERA's CAFR which can be obtained at www.copera.org/investments/pera-financial-reports.

NOTE 9: RISK MANAGEMENT

The Academy is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; injuries to employees; and natural disasters. The Academy participates in the Colorado School District Self Insurance Pool. The Pool insures property and liability exposures through contributions made by member districts. The Academy does not maintain an equity interest in the self insurance pool. The Academy funds its pool contributions, outside insurance purchases, deductibles, and uninsured losses through the General Fund. The Academy is fully self insured for unemployment compensation and has a \$1,000 deductible for property insurance.

The Academy continues to carry commercial insurance for all other risks of loss, including boiler and machinery coverage. Settled claims resulting from these risks have not exceeded commercial or Academy coverages in any of the past three years.

FLAGSTAFF ACADEMY

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2019

NOTE 9: RISK MANAGEMENT (Continued)

In December 2018, the Academy entered into an agreement with UMR to provide health and dental insurance benefits to its employees. Under this plan, the Academy self-insures employee health claims up to \$25,000. The Academy purchased a stop loss insurance policy to cover individual health claims in excess of \$25,000 and aggregate total yearly claims in excess of \$396,014. Excess coverage policies are not purchased for dental claims.

Settled benefits claims have not exceeded the aggregate total yearly claims limit during the year ended June 30, 2019.

The Academy has established a Certificate of Deposit in the amount of \$32,000 to serve as collateral for claims payments.

Changes in the Academy's claims liability amount for the year ended June 30, 2019 is as follows:

Year	Beginning of Year Liability	Claims	Claims Paid	Balance End of Year
2019	\$ -	\$ 146,741	\$ 127,898	\$ (18,843)

NOTE 10: COMMITMENTS AND CONTINGENCIES

Claims and Judgments

The Academy participates in a number of federal and state programs that are fully or partially funded by grants received from other governmental units. Expenditures financed by grants are subject to audit by the appropriate grantor government. If expenditures are disallowed due to noncompliance with grant program regulations, the Academy may be required to reimburse the grantor government. As of June 30, 2019, significant amounts of grant expenditures have not been audited, but the Academy believes that disallowed expenditures, if any, based on subsequent audits will not have a material effect on the overall financial position of the Academy.

FLAGSTAFF ACADEMY

NOTES TO THE FINANCIAL STATEMENTS

June 30, 2019

NOTE 10: COMMITMENTS AND CONTINGENCIES (Continued)

Tabor Amendment

In November 1992, Colorado voters passed the Tabor Amendment to the State Constitution, which limits state and local government tax powers and imposes spending limitations. Fiscal year 1993 provides the basis for limits in future years to which may be applied allowable increases for inflation and student enrollment. Revenue received in excess of the limitations may be required to be refunded. The Academy believes it has complied with the Amendment. As required by the Amendment, the Academy has established a reserve for emergencies. At June 30, 2019, the reserve of \$284,477 was recorded as a restriction of fund balance in the General Fund.

NOTE 11: DEFICIT NET POSITION

The Net Position of the government type activities reports at a deficit of \$17,808,987 due to the School included the Net Pension Liability per GASB No. 68 and the Net OPEB Liability per GASB No.75. The net position of the internal services fund reports a deficit in the amount of \$2,234,098. This deficit will be eliminated as the Academy pays down its debt.

REQUIRED SUPPLEMENTARY INFORMATION

FLAGSTAFF ACADEMY
GENERAL FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended June 30, 2019

	2019			VARIANCE Positive (Negative)	2018 ACTUAL
	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL		
REVENUES					
Local Sources					
Per Pupil Revenue	\$ 6,635,983	\$ 6,602,394	\$ 6,602,394	\$ -	\$ 6,252,564
Mill Levy Override	1,112,926	1,112,926	1,112,926	-	1,044,957
Tuition and Fees	999,234	1,040,234	1,173,312	133,078	1,101,360
Contributions	85,000	45,000	56,698	11,698	169,273
Interest	26,000	30,000	45,109	15,109	29,577
Other	10,000	10,000	9,216	(784)	-
State Sources					
Grants and Donations	260,066	276,913	428,272	151,359	313,373
TOTAL REVENUES	<u>9,129,209</u>	<u>9,117,467</u>	<u>9,427,927</u>	<u>310,460</u>	<u>8,911,104</u>
EXPENDITURES					
Salaries	4,876,941	4,876,941	4,784,294	92,647	4,464,005
Employee Benefits	1,766,500	1,766,500	1,663,384	103,116	1,525,487
Purchased Services	1,930,199	2,030,250	2,110,604	(80,354)	1,964,523
Supplies and Materials	355,870	390,639	389,891	748	438,564
Property	328,315	340,467	329,586	10,881	305,794
Other	174,736	134,736	40,549	94,187	33,762
Appropriated Reserves	2,050,000	2,050,000	-	2,050,000	-
TOTAL EXPENDITURES	<u>11,482,561</u>	<u>11,589,533</u>	<u>9,318,308</u>	<u>2,271,225</u>	<u>8,732,135</u>
NET CHANGE IN FUND BALANCE	<u>(2,353,352)</u>	<u>(2,472,066)</u>	<u>109,619</u>	<u>2,581,685</u>	<u>178,969</u>
FUND BALANCE, Beginning	<u>3,706,120</u>	<u>3,706,120</u>	<u>3,706,120</u>	<u>-</u>	<u>3,527,151</u>
FUND BALANCE, Ending	<u>\$ 1,352,768</u>	<u>\$ 1,234,054</u>	<u>\$ 3,815,739</u>	<u>\$ 2,581,685</u>	<u>\$ 3,706,120</u>

See the accompanying independent auditors' report.

FLAGSTAFF ACADEMY

SCHEDULE OF THE SCHOOL'S PROPORTIONATE SHARE
SCHOOL DIVISION TRUST FUND

Years Ended December 31,

	2013	2014	2015	2016	2017	2018
School's proportionate share of the Net Pension Liability	0.082%	0.078%	0.079%	0.084%	0.086%	0.078%
School's proportionate share of the Net Pension Liability	\$ 10,517,371	\$ 10,572,687	\$ 12,108,223	\$ 24,960,409	\$ 27,957,700	\$ 13,837,483
State of Colorado Proportionate Share of the Net Pension Liability associated with the School	-	-	-	-	-	1,892,084
Total portion of the Net Pension Liability associated with the School	10,517,371	10,572,687	12,108,223	24,960,409	27,957,700	15,729,567
School's covered payroll	\$ 3,304,112	\$ 3,302,791	\$ 3,450,134	\$ 3,762,587	\$ 3,988,240	\$ 4,146,070
School's proportionate share of the Net Pension Liability as a percentage of its covered payroll	318.3%	320.1%	350.9%	663.4%	701.0%	379.4%
Plan fiduciary net position as a percentage of the total pension liability	64.07%	62.80%	59.16%	43.10%	43.96%	57.01%

Notes:

This schedule is reported as of December 31, as that is the plan year end.

This schedule will report ten years of data when it is available.

See the accompanying independent auditors' report.

FLAGSTAFF ACADEMY

SCHEDULE OF THE SCHOOL'S CONTRIBUTIONS
SCHOOL DIVISION TRUST FUND

Years Ended June 30,

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>
Statutorily required contributions	\$ 561,873	\$ 592,106	\$ 700,310	\$ 754,969	\$ 783,010	\$ 836,831
Contributions in relation to the Statutorily required contributions	<u>561,873</u>	<u>592,106</u>	<u>700,310</u>	<u>754,969</u>	<u>783,010</u>	<u>836,831</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
School's covered payroll	\$ 3,292,075	\$ 3,308,026	\$ 3,632,719	\$ 3,891,177	\$ 4,146,070	\$ 4,374,442
Contributions as a percentage of covered payroll	17.07%	17.90%	19.28%	19.40%	18.89%	19.13%

Notes:

This schedule will report ten years of data when it is available.

See the accompanying independent auditors' report.

FLAGSTAFF ACADEMY

SCHEDULE OF THE SCHOOL'S PROPORTIONATE SHARE
HEALTH CARE TRUST FUND

Years Ended December 31,

	<u>2016</u>	<u>2017</u>	<u>2018</u>
School's proportionate share of the Net OPEB Liability	0.4765%	0.4913%	0.0508%
School's proportionate share of the Net OPEB Liability	\$ 617,816	\$ 638,435	\$ 691,103
School's covered payroll	\$ 3,762,587	\$ 3,988,240	\$ 4,146,070
School's proportionate share of the Net Pension Liability as a percentage of its covered payroll	16.4%	16.0%	16.7%
Plan fiduciary net position as a percentage of the total pension liability	16.72%	17.53%	17.03%

Notes:

This schedule is reported as of December 31, as that is the plan year end.

This schedule will report ten years of data when it is available.

See the accompanying independent auditors' report.

FLAGSTAFF ACADEMY

SCHEDULE OF THE SCHOOL'S CONTRIBUTIONS
HEALTH CARE TRUST FUND

Years Ended June 30,

	<u>2017</u>	<u>2018</u>	<u>2019</u>
Statutorily required contributions	\$ 39,690	\$ 42,290	\$ 44,619
Contributions in relation to the Statutorily required contributions	<u>39,690</u>	<u>42,290</u>	<u>44,619</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
School's covered payroll	\$ 3,891,177	\$ 4,146,070	\$ 4,374,442
Contributions as a percentage of covered payroll	1.02%	1.02%	1.02%

Notes:

This schedule will report ten years of data when it is available.

See the accompanying independent auditors' report.